



Alliance to End Slavery and
Trafficking
1700 Pennsylvania Avenue, NW
Suite 520
Washington, DC 20006
www.endslaveryandtrafficking.org

May 6, 2013

The Honorable Frank Wolf, Chairman
House Appropriations Subcommittee on Commerce, Justice, Science and Related Agencies

The Honorable Chaka Fattah, Ranking Member
House Appropriations Subcommittee on Commerce, Justice, Science and Related Agencies

The Honorable Barbara A. Mikulski, Chair
Senate Appropriations Subcommittee on Commerce, Justice, Science and Related Agencies

The Honorable Richard Shelby, Ranking Member
Senate Appropriations Subcommittee on Commerce, Justice, Science and Related Agencies

Dear Chairs Wolf and Mikulski and Ranking Members Fattah and Shelby:

On behalf of the Alliance to End Slavery and Trafficking (ATEST) and the undersigned organizations, we are writing to seek your assistance to fund a series of authorized programs in the FY 2014 Commerce, Justice, Science and Related Agencies Appropriations bill that are absolutely critical to fighting the growing problem of human trafficking and slavery.

As you may know, Congress recently voted to overwhelmingly reauthorize the Trafficking Victims Protection Act (P.L.113-4). This recent authorization validated the Justice Department's role in investigating and prosecuting trafficking crimes, as well as serving its victims. The TVPA forms the core of the Department of Justice's efforts to prevent and prosecute human trafficking and protect the victims of trafficking and slavery. Unfortunately, the problem of human trafficking and slavery is growing. These victims often experience severe trauma that requires intensive therapy and rehabilitation. In addition, human trafficking and slavery criminal cases are often complicated and involve lengthy legal proceedings requiring additional resources for prosecutors as well as victims. Many of these victims require comprehensive case management provided by victim service organizations to see them through their recovery and help them navigate the legal system.

With your help and leadership, we believe it is time to increase the resources available to the Department of Justice, victims, and the victim service organizations on the frontlines fighting to help the victims of these crimes. Therefore, we request the following:

Office of Justice Programs / State and Local Law Enforcement Assistance

1. Victim Services Grants: \$22,000,000 and Report Language

We request \$22,000,000 for the Victims of Trafficking Grant program for foreign nationals, and U.S. citizens and legal permanent residents. This amount reflects fully authorized amounts in the TVPA, as amended by the Trafficking Victims Reauthorization Act of 2013 (title XII of Public

Law 113-4). Within this amount, we are seeking no less than \$11,000,000 for victims service grants for foreign national victims of trafficking as authorized by section 107(b)(2) of Public Law 106-386 as amended by Public Law 113-4; and \$11,000,000 for victim services grants to assist U.S. citizen and legal permanent residents as authorized by Section 107(f) as authorized by Section 213(a)(2) of the TVPA reauthorization of 2008 and Public Law 113-4. Thousands of U.S. citizens are becoming victims of these crimes whether for forced labor or sexual exploitation.

Proposed Bill Language:

State and Local Law Enforcement Assistance

\$22,000,000 for victim services programs for victims of trafficking, as authorized by section 107(b)(2) of Public Law 106-386, as amended by Public Law 113-4, provided that no less than \$11,000,000 shall be for victim services grants for foreign national victims of trafficking and \$11,000,00 shall be for victim services grants for U.S. Citizen and LPR victims.

Proposed Report Language:

State and Local Law Enforcement Assistance

The bill provides \$22,000,000 for the Victims of Trafficking Grant program as authorized by Public Law 106-386 and amended by Public Law 113-4 of which no less than \$11,000,000,000 is for victim services grants for foreign national victims of trafficking and \$11,000.000 for U.S. Citizen and LPR victims.

2. Task Forces: \$10,000,000 and Report Language

Historically, funding for the Human Trafficking Task Forces has come from the Victim Services grants. However, section 1242 of the TVPRA of 2013 authorized for the first time \$10,000,000 specifically for human trafficking taskforces focused on all forms of human trafficking. This authorization also provides funds to train law enforcement personnel on how to identify severe forms of trafficking and related offenses. Therefore we request that the Law Enforcement Taskforce funds no longer be appropriated from the Victim Services Funds described above and that the newly authorized \$10,000,000 be used for the Department of Justice's Human Trafficking Task Forces, which integrate federal, state and local law enforcement, prosecutorial and victim service organizations to prevent and prosecute human trafficking.

Proposed Bill Language:

State and Local Law Enforcement Assistance

\$10,000,000 for Human Trafficking Task Forces and law enforcement training, as authorized by section 1242 of Public Law 113-4.

Proposed Report Language:

State and Local Law Enforcement Assistance

The bill provides \$10,000,000 for the Human Trafficking Task Forces and law enforcement training as authorized by Public Law 113-4.

3. Minor Victim Services Grants: \$10,000,000 and Report Language

The TVPRA of 2013 (P.L.113-4) created a grant program to “develop, expand and strengthen assistance programs for certain persons subject to trafficking.” Under this grant program the Attorney General is authorized under Section 202(i) to provide \$8,000,000 in grant funding to serve sex trafficked minors. Since the authorized funds are specific to sex trafficked minors we are requesting an additional \$2,000,000 million in grant funds to support the same services, training and outreach, for labor trafficked youth. We believe developing these programs simultaneously is imperative, given that the federal definition of human trafficking includes both sex and labor trafficking. Therefore to ensure funds are available to meet the needs of all child victims of severe forms of trafficking we are requesting \$10,000,000, of which \$8,000,000 is for sex trafficked minors and \$2,000,000 is for labor trafficked minors.

Specialized assistance to minor victim of human trafficking is essential in combating modern-day slavery. Minor victims of trafficking face major hurdles in recovering from the abuse and trauma of their trafficking system. Law enforcement around the country has identified the lack of specialized housing programs as the greatest obstacle in bringing effective prosecutions against child traffickers. Anecdotal data from selected cities further illustrates the need for these funds. For example, in Las Vegas, outreach workers identified over 400 trafficked children on the streets in May 2007 alone. In Dallas, during a three-year period from 2004-2007, the Dallas Police Department identified approximately 280 child victims of sex trafficking by screening children who were at high risk due to past abuse and histories of running away from home. Additionally, the Senate Appropriations Committee called on the Administration to request funding for assistance to minors in its report accompanying the FY 2010 Labor, Health and Human Services, and Education, and Related Agencies Appropriations bill (Senate Report 111-066).

While we support the need for additional funding for trafficked minors, especially sex trafficked minors, we believe DOJ must carefully administer this new grant fund in close collaboration with the Department of Health and Human Services (HHS) as the key areas the grant fund includes: residential care, 24-hour response services, clothing and basic necessities, case management services, mental health counseling, legal services and specialized training for social service providers, public sector personnel and private sector personnel, and outreach and education. HHS in its runaway and homeless youth programs and other services grant areas already have technical expertise in all of the above listed areas. Therefore to avoid duplication of efforts we are requesting report language that directs DOJ to collaborate closely with HHS as it develops this grant program.

Proposed Bill Language

State and Local Law Enforcement Assistance

\$10,000,000 for victim services programs for minor victims of sex and labor trafficking, provided that no less than \$8,000,000 shall be for victim services grants for sex trafficked minors as authorized by section 202(i) of Public Law 113-4.

Proposed Report Language:

The bill provides \$10,000,000 for Minor Victims of Trafficking Grant program, of which \$8,000,000 is for victim services grants for sex trafficked minors as authorized by Public Law 113-4, and the remaining \$2,000,000 is for victim services grants for labor trafficked minors. The

Committee encourages DOJ to work in close coordination with the Department of Health and Human Services to encourage collaboration and reduce duplication of effort.

Legal Activities / Civil Rights Division

4. \$6,500,000 for the Human Trafficking and Slavery Prosecution Unit (HTSPU) and Report Language

We request \$6,500,000 for the HTSPU, equal to the budget request and the enacted funding level. The HTSPU has seen a 600% increase in its caseload in recent years. We ask that report language be added encouraging HTSPU and the recently created Anti-Trafficking Coordination teams (a joint DOJ/DHS/DOL program) to work with victim service providers and non-governmental organizations to ensure victims' needs are met.

Proposed Report Language:

Legal Activities / Salary and Expenses / General Legal Activities

The Committee provides \$6,500,000 for the Human Trafficking and Slavery Prosecution Unit (HTSPU) and encourages HTSPU and the Anti-Trafficking Coordination Teams to continue working with victim service providers and non-governmental organizations to ensure victim needs are prioritized as part of the overall strategy to combat human trafficking and slavery in the United States.

Legal Activities / United States Attorneys

5. Report Language Creating a Point of Contact in each USA Office

We request that the Subcommittee include report language that directs the creation of a point of contact (POC) in each U.S. Attorney Office (USAO) to serve as the coordinator of all human trafficking and slavery matters within each USAO and to serve as a liaison with victim service organizations within each respective jurisdiction to improve coordination and communication in each.

Proposed Report Language:

Salaries and Expenses / United States Attorneys

The Committee directs the Executive Office of U.S. Attorneys, in consultation with the United States Attorneys, to designate a point of contact in each U.S. Attorney office who shall serve as the coordinator for all activities within that office concerning human trafficking and slavery matters covered by the Trafficking Victims Protection Act (TVPA). Designating a point of contact will improve communication and coordination within each jurisdiction, including victim service organizations, in order to better serve the victims of human trafficking and slavery.

Federal Bureau of Investigation

6. FBI Salaries and Expenses: \$15,000,000 for Investigations into Severe Forms of Trafficking and Report Language

We request \$15,000,000, for the Federal Bureau of Investigation's (FBI) Salaries and Expenses account to investigate severe forms of trafficking in persons. As the lead federal law enforcement

agency, the FBI's ability to combat trafficking and slavery would be significantly enhanced through additional resources devoted specifically to trafficking and slavery.

Proposed Report Language:

Salaries and Expenses / Federal Bureau of Investigation

The bill provides \$15,000,000 for the FBI to investigate severe forms of trafficking in persons. As the lead federal law enforcement agency, the FBI's ability to combat trafficking and slavery would be significantly enhanced through additional resources devoted specifically to the growing problem of trafficking and slavery. The funding shall be used for investigations into trafficking and slavery and providing victim witness coordinators when needed on an emergency basis.

We understand the extremely difficult funding situation you are facing in FY 2014. We have carefully vetted our requests to reflect true priorities that are targeted and focused on the most important and most effective programs. We thank you for your consideration of these requests and your continued leadership in fighting the scourge of human trafficking and slavery. If you have any questions, please contact Cory Smith, Senior Policy Advisor, at csmithhu@gmail.com or (202) 361-1442.

Sincerely,

The A21 Campaign

Abolition International

AEquitas: The Prosecutors' Resource on Violence Against Women

Americans for Immigrant Justice

Juana Sabatino, Director
Assault Prevention Services, Milwaukee, WI.

Break the Chain Campaign

Bridge Over Troubled Waters (Boston, MA)

Businesses Ending Slavery and Trafficking (BEST)

California Against Slavery

Catholic Health East

Ruth Rosenbaum, Executive Director
CREA: Center for Reflection, Education and Action

Central Missouri Stop Human Trafficking Coalition Board of Directors

Betty J. Houbion
Independent Community Advocate

Charted SC Human Trafficking Law

Chicago Alliance Against Sexual Exploitation

CHILDREN AT RISK

Christians Against Trafficking, Tulsa, Ok.

Church Women United

Civil Society (Minnesota)

Coalition to Abolish Slavery and Trafficking (CAST)

Coalition of Immokalee Workers (CIW)

The Conrad N. Hilton Fund for Sisters

Dr. Ana Steele, President
Dalit Freedom Network

Destination Freedom

Dr. Daniel G. Bercu, President & Founder
Doctors At War, Inc.

Dominican Sisters of Houston

ECPAT-USA

Erin Meyer
End Slavery Cincinnati

Federal Way Coalition Against Trafficking (FWCAT)

Florrie Burke, Consultant

Free the Slaves

Freedom Network USA

Girls Educational and Mentoring Services (GEMS)

Global Centurion

Glory House of Miami

GoodWeave

The Grey Nuns of the Sacred Heart Yardley, PA

Juana Sabatino and Maria Beltrah, Facilitator
Healing Hearts

Heartland Alliance for Human Needs & Human Rights

Holy Union Sisters USA

Human Rights Project for Girls

Idaho Coalition for Justice

Illinois Collaboration of Youth

Amy Fleischauer, LMSW
Director, Victim Services
International Institute of Buffalo

International Institute of Connecticut

International Institute of Los Angeles (IILA)

International Institute of New England (IINE)

International Justice Mission

Shelby French, Executive Director
International Organization for Adolescents
Chicago, Illinois

Jewish Labor Committee Western Region: Los Angeles Network to End Slavery

Kentucky Association of Sexual Assault Programs
PO Box 4028
Frankfort, KY 40604

Kids in Need of Defense (KIND)

The Lucas County Human Trafficking Coalition

Lutheran Social Services of New England

Made By Survivors, a project of T.E.N. Charities

Amb. Mark P. Lagon
Georgetown University
Former Ambassador at Large to Combat TIP, U.S. Department of State

Maternal and Child Health Access

Mercy Investment Services, Inc.

Minnesota Indian Women's Resource Center

Mosaic Family Services

National Asian Pacific American Bar Association

National Consumers League

National Network for Youth (NN4Y)

National Survivor Network

National Underground Railroad Freedom Center

New River Valley Justice Initiative

Stephen Warnath
The NEXUS Institute

Jacqueline Zimowski
No Human Trafficking

Nomi Network

Not For Sale

Not For Sale Campaign Ohio Chapter

Not For Sale Campaign, Arkansas Chapter

Not For Sale Campaign, Colorado Chapter

Not For Sale Campaign, Connecticut Chapter

Not For Sale Campaign, Florida Chapter

Not For Sale Campaign, Georgia Chapter

Not For Sale Campaign, Houston Chapter

Not For Sale Campaign, Illinois Chapter

Not For Sale Campaign, Kansas Chapter

Not For Sale Campaign, Kentucky Chapter

Not For Sale Campaign, Louisiana Chapter

Not For Sale Campaign, Massachusetts Chapter

Not For Sale Campaign, Michigan Chapter

Not For Sale Campaign, Minnesota Chapter

Not For Sale Campaign, Nevada Chapter

Not For Sale Campaign, New York Chapter

Not For Sale Campaign, North Carolina Chapter

Not For Sale Campaign, Ohio Chapter

Not For Sale Campaign, Orange County, CA Chapter

Not For Sale Campaign, San Diego Chapter

Not For Sale Campaign, San Francisco Bay Area Chapter

Not For Sale Campaign, South Carolina Chapter

Not For Sale Campaign, Texas Chapter

Not For Sale Campaign, Virginia Chapter

Not For Sale Campaign, Washington Chapter

Oasis USA

Howard A. Jordan, Chief of Police
Oakland Police Department/East Bay Human Trafficking Task Force
Oakland, California

p.h. balanced films

Pacific Survivor Center

Pax World Funds (may add: Julie Fox Gorte)

Aquilina Soriano Versoza, Executive Director
Pilipino Workers Center of Southern California

Polaris Project

Ruth Kuhn, SC, Coordinator
Region VI Coalition for Responsible Investment

Religious Sisters of Charity

Religious Sisters of the Sacred Heart of Mary, Western American Province

Responsible Sourcing Network

Restoration Ministries

Restore NYC

Richmond Justice Initiative

Safe Horizon

School Sisters of Notre Dame, Central Pacific Province Shalom Office

Robert Beiser, Executive Director
Seattle Against Slavery

Shared Hope International

Shenandoah Valley Justice Initiative

Sinsinawa Dominicans

Ruth Kuhn, SC, Chair
Sisters of Charity of Cincinnati
Corporate Responsibility Committee

Sisters of Charity of Nazareth Congregational Leadership

Sisters of Mercy U. S. Province
1075 Bermuda Drive
Redlands, CA 92374

SlaveFree Madison

Sandra Lincoln, SHCJ, Coordinator of Peace and Justice
Provincial Leadership Team Member
Society of the Holy Child Jesus

Mary Ann Buckley, SHCJ, Provincial
Society of the Holy Child Jesus

Veronica Swain Kunz, Chief Executive Officer
South Carolina Victim Assistance Network

Southern Poverty Law Center

T'ruah: The Rabbinic Call for Human Rights

Thai Community Development Center

The Lifeboat Project, Inc. Jill Bolander Cohen Founder/CEO

The National Crittenton Foundation
The U.S. Fund for UNICEF
The Women's Community, Inc.
There Is Hope For Me, Inc.
General Board of Church and Society, United Methodist Church
Verité
VIDA Legal Assistance, Inc.
Virginia Beach Justice Initiative
Vital Voices Global Partnership
WestCoast Children's Clinic
Women of Vision Albuquerque
Women of Vision Austin
Women of Vision Baltimore
Women of Vision Charlotte, NC
Women of Vision Chicago
Women of Vision Colorado
Women of Vision Columbia-Willamette, Oregon and SW Washington
Women of Vision Eastside, Washington State
Women of Vision Fairfield County
Women of Vision Greater Seattle
Women of Vision Houston
Women of Vision Kittitas-Yakima, Yakima-Ellensburg, WA
Women of Vision New Jersey
Women of Vision New York City
Women of Vision North Atlanta
Women of Vision Orange County

Women of Vision San Diego

Worker Justice Center of New York

YWCA York/York County Human Trafficking Task Force

Marion L. Simpson, Executive Director
Young Adult Guidance Center, Inc. (Atlanta, GA)

Youth Services for Stephens Count, Inc. (Duncan, OK)

ATEST is a diverse alliance of U.S.-based human rights organizations, acting with a shared agenda to end all forms of modern-day slavery and human trafficking domestically and globally. ATEST member organizations include: Coalition to Abolish Slavery and Trafficking (CAST), Coalition of Immokalee Workers (CIW), ECPAT-USA, Free the Slaves, International Justice Mission, Not For Sale, Polaris Project, Safe Horizon, Solidarity Center, Verité, Vital Voices Global Partnership, and World Vision.