



Alliance to End Slavery and
Trafficking
1700 Pennsylvania Avenue, NW
Suite 520
Washington, DC 20006
www.endslaveryandtrafficking.org

May 6, 2013

The Honorable Jack Kingston, Chairman
House Appropriations Subcommittee on Labor, Health and Human Services, Education, and
Related Agencies

The Honorable Rosa DeLauro, Ranking Member
House Appropriations Subcommittee on Labor, Health and Human Services, Education, and
Related Agencies

The Honorable Tom Harkin, Chairman
Senate Appropriations Subcommittee on Labor, Health and Human Services, Education, and
Related Agencies

The Honorable Jerry Moran, Ranking Member
Senate Appropriations Subcommittee on Labor, Health and Human Services, Education, and
Related Agencies

Dear Chairmen Kingston and Harkin and Ranking Members DeLauro and Moran:

On behalf of the Alliance to End Slavery and Trafficking (ATEST) and the undersigned organizations, we thank you for your leadership in the fight to end child labor, forced labor, human trafficking, and slavery, and appreciate your efforts to pass legislation to curtail these practices and provide resources to the federal agencies who are engaged in this issue. We are writing to seek your assistance in funding several programs related to child labor, forced labor, human trafficking and slavery in the FY 2014 Labor, Health and Human Services, Education, and Related Agencies Appropriation bill.

As you are aware, Congress recently voted overwhelmingly to reauthorize the Trafficking Victims Protection Act (P.L.113-4) This bipartisan reauthorization further validated the roles that the Department of Labor (DOL) and the Department of Health and Human Services' (HHS) play in providing vital services to victims of trafficking, most especially children.

ATEST recommends robust funding for DOL and HHS programs to fulfill the highest priority mandates of the TVPRA. With your leadership, DOL and HHS will document the trafficking problem and deter future trafficking, as well as provide significant services to assist trafficking victims.

1. \$7,000,000 for the DOL International Labor Affairs Bureau/Office of Child Labor, Forced Labor and Human Trafficking

ATEST is requesting \$7,000,000 in FY 2014 for the Office of Child Labor, Forced Labor and Human Trafficking (OCFT) in the Bureau of International Labor Affairs in the Department of

Labor (DOL/ILAB) to implement Section 105(b)(2) of the Trafficking Victims Protection Reauthorization Act (TVPRA) of 2005 (P.L.109-164) and Section 110 of the TVPRA of 2008 (P.L.110-457). We are seeking the following report language.

Proposed Report Language:

The Committee recommends \$7,000,000 for the Office of Child Labor, Forced Labor and Human Trafficking to implement sections Sec. 105(b)(2)(A), Sec. 105(b)(2)(D), and Sec. 105(b)(2)(E) of the Trafficking Victims Protection Reauthorization Act of 2005 (P.L.109-164) regarding monitoring, standards, and consultations.

OCFT has been involved in monitoring, reporting on and consulting with other government agencies regarding child labor since 1993 and forced labor since 1999 – the longest of any government agency. As such, OCFT provides expertise and information for the range of government agencies that address forced and child labor issues.

This funding initiative will ensure that the TVPRA mandates are adequately fulfilled, and in doing so will advance OCFT efforts to accomplish related monitoring and reporting under the Farm Bill and Trade and Development Act mandates. The \$7,000,000 increase will be used to implement Section 105(b)(2) of the TVPRA of 2005 as follows:

- To monitor the use of forced labor and child labor in violation of international standards;
- To work with persons who are involved in the production of goods on the list described above to create a standard set of practices that will reduce the likelihood that such persons will produce goods using forced labor and child labor; and
- To consult with other departments and agencies of the United States Government to reduce forced and child labor internationally and ensure that products made by forced labor and child labor in violation of international standards are not imported into the United States.

2. \$5,000,000 for the DOL/Department of Wage and Hour

We are requesting \$5,000,000 for services for victims of trafficking to implement Section 107(b) of the TVPA. DOL is oftentimes the initial investigator of human trafficking crimes, including most recently a case involving over 400 victims. DOL needs the resources to protect and support victims during these investigations, including providing access to shelter, medical care, mental health services, legal services and case management. Without these necessary services many victims of this horrific crime will remain vulnerable to exploitation and abuse. We are also requesting inclusion of the following report language.

Proposed Report Language:

The Committee recommends \$5,000,000 for the Wage and Hour Division to implement Sec. 107(b) of the Trafficking Victims Protection Act (P.L. 103-4) to ensure comprehensive services for human trafficking victims.

Although funding for victim services through DOL has been authorized for the last 11 years, no funds have been provided for victim service programs through DOL. The 2010 Trafficking in Persons Report, which ranked U.S. efforts to combat human trafficking in our own country for the first time, highlighted that in the U.S.:

Among foreign victims of trafficking in the United States, "Trafficking occurs **primarily for labor** and most commonly in domestic servitude, agriculture, manufacturing, janitorial services, hotel services, construction, health and elder care, hair and nail salons, and strip club dancing." (Report (2010) p 338. *Emphasis added.*)

These are all areas where DOL has investigative oversight. Furthermore, the report highlighted the need for increased funding for victims services. *Id.* As DOL is beginning to take steps to increase identification of trafficking victims, it is imperative that the U.S. government appropriate sufficient funds to serve these additional victims once identified.

3. \$22,500,000 for the HHS/Administration for Children and Families/Refugee and Entrant Assistance Program

In addition to the funds for DOL, the funds we are requesting for the Department of Health and Human Services (HHS) will make significant strides toward serving victims of trafficking and fulfilling the mandate of the distinct sections of the TVPRA:

- To identify and serve foreign national victims (Sec. 301(2));
- To create specialized case management programs to assist U.S. citizens (Sec. 213).

We are seeking the inclusion of the following paragraph in the report accompanying the FY14 Labor, Health and Human Services, and Education Appropriations bill.

Proposed Report Language:

Within the funds provided under this heading, the Committee recommends \$22,500,000 for the Office of Refugee Resettlement (ORR) to implement the Trafficking Victims Protection Reauthorization Act (P.L.113-4), as follows: \$14,500,000 to serve foreign national victims and \$8,000,000 to provide grants to non-governmental organizations working in communities around the country providing case management programs for U.S. citizens and legal permanent resident victims of severe forms of trafficking.

Assistance to Foreign National Victims: Since the passage of the TVPA in 2000, certified foreign national survivors have received medical and psychological treatment, housing, access to educational programs, life skills development, and other assistance through HHS-funded NGO programs. This program has also funded public awareness, training, and coalition building to raise awareness about human trafficking among law enforcement, social services, medical staff and other potential first responders, and other faith-based and community groups.

Funding for these programs has not increased for the last five years and is currently insufficient to meet victims' needs. Although the U.S. government estimates that up to 17,500 individuals are trafficked into the U.S. each year, and the National Human Trafficking Resource Center has identified 5,300 potential human trafficking victims, HHS and its grantees have only been able to serve less than 600 survivors annually. Service providers also report that twice as many foreign national victims have enrolled in fiscal year 2012 as expected. Each year since the passage of TVPA, HHS funding has had to serve an increasing number of survivors with the same resources. For example in FY 2010, the federal government issued 449 certifications to foreign adults and 92 eligibility letters to foreign children, an increase from 330 for adults and 50 for children in FY 2009. This represents a 36% increase in adult victims and an 84% increase in child victims. Since HHS has needed to serve increasing numbers of victims with the same level of funding, service periods for some clients are only as long as four months. This short service period challenges a

survivor's ability to recover and to participate in criminal prosecutions, which can often last as long as two years.

Assistance to U.S. Citizens and Lawful Permanent Residents: Many U.S. citizens and lawful permanent residents who are victims of trafficking need specialized services. In particular, survivors who have been long-term victims of abuse and trauma, often since childhood, are in need of comprehensive case management services in order to access specific recovery programs for which they may be eligible. Similar to the assistance provided for foreign national victims, recovery programs for U.S. citizens include medical and psychological treatment, housing, access to educational programs, life skills development, and other assistance through HHS-funded NGO programs. These funds may also support public awareness, training, and coalition building to raise awareness about human trafficking among law enforcement, social services, medical staff and other potential first responders, and other faith-based and community groups.

4. \$13,000,000 for the HHS/Family and Youth Services Bureau

Proposed Report Language:

The Committee recommends an additional \$8,000,000 to the Family and Youth Services Bureau (FYSB) to increase the capacity of the three programs that serve runaway and homeless youth (Street Outreach, Basic Centers, and Transitional Living programs) as created in the Runaway and Homeless Youth Act, as last amended by the Reconnecting Homeless Youth Act of 2008 (P.L.110-378), to better identify, serve and house trafficked youth.

The Committee recommends \$5,000,000 for the Runaway and Homeless Youth Act, as last amended by the Reconnecting Homeless Youth Act of 2008 (P.L.110-378) to increase the capacity and provide training for service providers to identify and serve exploited and trafficked youth.

The Runaway and Homeless Youth Act, originally part of the JJDPA and last reauthorized by the Reconnecting Homeless Youth Act of 2008 (P.L.110-378), provides vital services to runaway, homeless, and disconnected youth. This modest investment has laid the foundation for a national system of services for our most vulnerable young people who are vulnerable to become or have already been victims of exploitation and trafficking, abuse, familial rejection, unsafe communities, and poverty. These programs provide these young people with hope, safety, healing, and opportunities for a new life through: emergency shelters, family reunification work when safe, aftercare, outreach, education and employment, health care, behavioral and mental health, transitional housing, and independent housing options. This supports achieve successful outcomes for youth: 1) safe exit from homelessness and hopelessness; 2) family reunification, and/or establishment of permanent connections in their communities; 3) education, employment and sustainable indolence. Further, these programs are prevention from criminal justice involvement, trafficking and commercial exploitation, chronic homelessness, and lifelong dependence on government assistance.

5. Report Language for the HHS Victims Services Strategic Plan

Last year, the President announced his intention to develop a strategic plan for victims' services across the U.S. Government. We request that the Committee include report language that ensures that this plan addresses all human trafficking victims and that it provides critically needed assistance for housing, extended case management services, and legal services, three areas where the existing federal response is lacking.

Proposed Report Language:

Office of the Secretary

Human Trafficking Strategic Plan.--The Committee understands that the Department of Health and Human Services (HHS), in conjunction with other federal agencies, is developing a new strategic plan for victim services for human trafficking victims. The Committee believes such a plan is long overdue and should apply to all human trafficking victims. HHS, along with their federal partners, should ensure that this Strategic Plan includes funding for housing of human trafficking victims, extended case management services, and legal services.

As a champion of the victims of child labor, forced labor, and sex trafficking, you understand the complexities of these issues and the resources needed to respond to these problems. We have carefully vetted our requests to reflect the true priorities of the community, focusing on the most important and effective programs. We thank you for your consideration of these requests and your continued leadership in fighting to end child labor, forced labor, human trafficking and slavery. If you have any questions, please contact Cory Smith, Senior Policy Advisor, at csmithhu@gmail.com or (202) 361-1442.

Sincerely,

The A21 Campaign

Abolition International

AEquitas: The Prosecutors' Resource on Violence Against Women

Americans for Immigrant Justice

Juana Sabatino, Director
Assault Prevention Services, Milwaukee, WI.

Break the Chain Campaign

Bridge Over Troubled Waters (Boston, MA)

Businesses Ending Slavery and Trafficking (BEST)

California Against Slavery

Catholic Health East

Ruth Rosenbaum, Executive Director
CREA: Center for Reflection, Education and Action

Central Missouri Stop Human Trafficking Coalition Board of Directors

Betty J. Houbion
Independent Community Advocate
Chartered SC Human Trafficking Law

Chicago Alliance Against Sexual Exploitation

CHILDREN AT RISK

Christians Against Trafficking, Tulsa, Ok.

Church Women United

Civil Society (Minnesota)

Coalition to Abolish Slavery and Trafficking (CAST)

Coalition of Immokalee Workers (CIW)

The Conrad N. Hilton Fund for Sisters

Dr. Ana Steele, President
Dalit Freedom Network

Damayan Migrant Workers Association

Destination Freedom

Dr. Daniel G. Bercu, President & Founder
Doctors At War, Inc.

Dominican Sisters of Houston

ECPAT-USA

Erin Meyer
End Slavery Cincinnati

Federal Way Coalition Against Trafficking (FWCAT)

Florrie Burke, Consultant

Free the Slaves

Freedom Network USA

Girls Educational and Mentoring Services (GEMS)

Global Centurion

Glory House of Miami

GoodWeave

The Grey Nuns of the Sacred Heart Yardley, PA

Juana Sabatino and Maria Beltrah, Facilitator
Healing Hearts

Heartland Alliance for Human Needs & Human Rights

Holy Union Sisters USA

Human Rights Project for Girls

Idaho Coalition for Justice

Illinois Collaboration of Youth

Amy Fleischauer, LMSW
Director, Victim Services
International Institute of Buffalo

International Institute of Connecticut

International Institute of Los Angeles (IILA)

International Institute of New England (IINE)

International Justice Mission

Shelby French, Executive Director
International Organization for Adolescents
Chicago, Illinois

Jewish Labor Committee Western Region: Los Angeles Network to End Slavery

Kentucky Association of Sexual Assault Programs
PO Box 4028
Frankfort, KY 40604

Kids in Need of Defense (KIND)

The Lucas County Human Trafficking Coalition

Lutheran Social Services of New England

Made By Survivors, a project of T.E.N. Charities

Amb. Mark P. Lagon
Georgetown University
Former Ambassador at Large to Combat TIP, U.S. Department of State

Maternal and Child Health Access

Mercy Investment Services, Inc.

Minnesota Indian Women's Resource Center

Mosaic Family Services

National Asian Pacific American Bar Association

National Consumers League

National Network for Youth (NN4Y)

National Survivor Network

National Underground Railroad Freedom Center

New River Valley Justice Initiative

Stephen Warnath
The NEXUS Institute

Jacqueline Zimowski
No Human Trafficking

Nomi Network

Not For Sale

Not For Sale Campaign Ohio Chapter

Not For Sale Campaign, Arkansas Chapter

Not For Sale Campaign, Colorado Chapter

Not For Sale Campaign, Connecticut Chapter

Not For Sale Campaign, Florida Chapter

Not For Sale Campaign, Georgia Chapter

Not For Sale Campaign, Houston Chapter

Not For Sale Campaign, Illinois Chapter

Not For Sale Campaign, Kansas Chapter

Not For Sale Campaign, Kentucky Chapter

Not For Sale Campaign, Louisiana Chapter

Not For Sale Campaign, Massachusetts Chapter

Not For Sale Campaign, Michigan Chapter

Not For Sale Campaign, Minnesota Chapter

Not For Sale Campaign, Nevada Chapter

Not For Sale Campaign, New York Chapter

Not For Sale Campaign, North Carolina Chapter

Not For Sale Campaign, Ohio Chapter

Not For Sale Campaign, Orange County, CA Chapter

Not For Sale Campaign, San Diego Chapter

Not For Sale Campaign, San Francisco Bay Area Chapter

Not For Sale Campaign, South Carolina Chapter

Not For Sale Campaign, Texas Chapter

Not For Sale Campaign, Virginia Chapter

Not For Sale Campaign, Washington Chapter

Oasis USA

p.h. balanced films

Pacific Survivor Center

Pax World Funds (may add: Julie Fox Gorte)

Aquilina Soriano Versoza, Executive Director
Pilipino Workers Center of Southern California

Polaris Project

Ruth Kuhn, SC, Coordinator
Region VI Coalition for Responsible Investment

Religious Sisters of Charity

Religious Sisters of the Sacred Heart of Mary, Western American Province

Responsible Sourcing Network

Restoration Ministries

Restore NYC

Richmond Justice Initiative

Safe Horizon

School Sisters of Notre Dame, Central Pacific Province Shalom Office

Robert Beiser, Executive Director
Seattle Against Slavery

Shared Hope International

Shenandoah Valley Justice Initiative

Sinsinawa Dominicans

Ruth Kuhn, SC, Chair
Sisters of Charity of Cincinnati
Corporate Responsibility Committee

Sisters of Charity of Nazareth Congregational Leadership

Sisters of Mercy U. S. Province
1075 Bermuda Drive
Redlands, CA 92374

SlaveFree Madison

Sandra Lincoln, SHCJ, Coordinator of Peace and Justice
Provincial Leadership Team Member
Society of the Holy Child Jesus

Mary Ann Buckley, SHCJ, Provincial
Society of the Holy Child Jesus

Veronica Swain Kunz, Chief Executive Officer
South Carolina Victim Assistance Network

Southern Poverty Law Center

T'ruah: The Rabbinic Call for Human Rights

Thai Community Development Center

The Lifeboat Project, Inc. Jill Bolander Cohen Founder/CEO

The National Crittenton Foundation

The U.S. Fund for UNICEF

The Women's Community, Inc.

There Is Hope For Me, Inc.

U.S. Committee for Refugees and Immigrants

General Board of Church and Society
United Methodist Church

Verité

VIDA Legal Assistance, Inc.

Virginia Beach Justice Initiative

Vital Voices Global Partnership

Walker's Point Youth & Family Center

WestCoast Children's Clinic

Women of Vision Albuquerque

Women of Vision Austin

Women of Vision Baltimore

Women of Vision Charlotte, NC

Women of Vision Chicago

Women of Vision Colorado

Women of Vision Columbia-Willamette, Oregon and SW Washington

Women of Vision Eastside, Washington State

Women of Vision Fairfield County

Women of Vision Greater Seattle

Women of Vision Houston

Women of Vision Kittitas-Yakima, Yakima-Ellensburg, WA

Women of Vision New Jersey

Women of Vision New York City

Women of Vision North Atlanta

Women of Vision Orange County

Women of Vision San Diego

Worker Justice Center of New York

World Vision

YWCA York/York County Human Trafficking Task Force

Marion L. Simpson, Executive Director
Young Adult Guidance Center, Inc. (Atlanta, GA)

Youth Services for Stephens Count, Inc. (Duncan, OK)

ATEST is a diverse alliance of U.S.-based human rights organizations, acting with a shared agenda to end all forms of modern-day slavery and human trafficking domestically and globally. ATEST member organizations include: Coalition to Abolish Slavery and Trafficking (CAST), Coalition of Immokalee Workers (CIW), ECPAT-USA, Free the Slaves, International Justice Mission, Not For Sale, Polaris Project, Safe Horizon, Solidarity Center, Verité, Vital Voices Global Partnership, and World Vision.