



# Alliance to End Slavery and Trafficking

May 25, 2018

The Honorable Harold Rogers, Chair  
House Appropriations Subcommittee on State, Foreign Operations, and Related Programs

The Honorable Nita M. Lowey, Ranking Member  
House Appropriations Subcommittee on State, Foreign Operations, and Related Programs

The Honorable Lindsey Graham, Chairman  
Senate Appropriations Subcommittee on State, Foreign Operations, and Related Programs

The Honorable Patrick J. Leahy, Ranking Member  
Senate Appropriations Subcommittee on State, Foreign Operations, and Related Programs

Dear Chairmen Rogers and Graham and Ranking Members Lowey and Leahy:

The Alliance to End Slavery and Trafficking (ATEST) and the undersigned organizations are writing to urge you to fund important programs to combat human trafficking and forced labor in the FY 2019 State, Foreign Operations and Related Programs Appropriations bill and to include related Committee report language. The U.S State Department and USAID play vital roles in fighting this despicable crime.

<b>FY2019 SFOPS Appropriations Requests Summary</b>		
<b>Agency</b>	<b>Program</b>	<b>Request</b>
State Dept.	End Modern Slavery Initiative	\$37,500,000
	United States Advisory Council on Human Trafficking	\$500,000
	Office to Monitor and Combat Trafficking in Persons (J/TIP) Administration	\$14,000,000
	Bureau of International Narcotics and Law Enforcement Affairs (INL) TIP Grants	\$45,000,000
	Bureau of Democracy, Human Rights, and Labor (DRL)	\$10,000,000
	Child Protection Compacts	\$5,000,000
	Migration and Refugee Assistance Program on Migration	\$800,000
	Global Human Trafficking Hotline	\$300,000
USAID	Democracy, Conflict and Humanitarian Assistance (DCHA) Counter-Trafficking in Persons (C-TIP)	\$1,800,000
	Democracy, Conflict and Humanitarian Assistance (DCHA) Global Labor Program (GLP)	\$10,000,000
	Spend Plan and Integrated Programming Transparency on Human Trafficking and TIP Integrated Funding and Activities	Report Language (see below)

## Department of State

### 1. State: End Modern Slavery Initiative: \$37,500,000

Background: The Initiative allows the U.S. to leverage its investment through marshaling resources from other donor governments and the private sector to fund programs to combat sexual exploitation and forced labor around the world, gather data and establish best practices with civil society and national governments to significantly and measurably decrease the prevalence of modern slavery. Initiative funding should complement existing anti-trafficking programs that address root causes, while protecting existing human rights, development, humanitarian and democracy assistance.

Proposed Bill Language: *Of the funds appropriated by this Act under the heading “Development Assistance” and “International Narcotics Control and Law Enforcement”, in addition to funds made available to combat human trafficking under the headings “Development Assistance”, “Economic Support Fund”, “Assistance for Europe, Eurasia and Central Asia” and “International Narcotics Control and Law Enforcement”, not less than \$37,500,000, to remain available until expended, shall be made available on a competitive basis for a grant or grants to support innovative strategies, on a cost-matching basis, that reduce the prevalence of modern slavery in targeted populations within partner countries (or jurisdictions thereof) with a high prevalence of modern slavery.*

Proposed Report Language: *The Committee recommends \$37,500,000 for a cost-matching grant program to end modern slavery, to be made available on an open and competitive basis.*

### 2. State: United States Advisory Council on Human Trafficking: \$500,000

Background: The Council provides advice and recommendations to the Senior Policy Operating Group and the President’s Interagency Task Force to Monitor and Combat Trafficking, as authorized by the Survivors of Human Trafficking Empowerment Act (Sec. 115 of Public Law 114-22). We applaud the U.S. Government for working with survivors, who are in the best position to speak to policies that have the greatest impact. This request would fund support staff for Council convenings, Council member travel expenses and per diem, and other authorized activities.

Proposed Report Language: *The Committee supports the United States Advisory Council on Human Trafficking, as authorized by Sec. 115 of P.L. 114-2. The Committee recommends \$500,000 for the Council for support staff for Council convenings, Council members’ travel expenses and per diem, and other authorized activities.*

### 3. State: Office to Monitor and Combat Trafficking in Persons (J/TIP) Administration: \$14,000,000

J/TIP provides funding and tools to assist governments that have the will to change but lack financial resources to do so. U.S. leadership through the J/TIP office continues to elevate worldwide awareness and advance global responses to human trafficking. These resources are needed to strengthen collaboration with posts and regional bureaus, to enable J/TIP to encourage foreign governments to comply with minimum standards in the TVPA, and to facilitate implementation of the tier ranking system. These resources will enable J/TIP to provide additional expertise in prosecution and prevention strategies; address performance gaps, particularly for Tier 2 Watch List countries; and support ongoing reporting and grant functions to achieve the TVPA’s standards and building in-country capacity. Additionally, this funding would help support the President’s Interagency Task Force, which J/TIP is responsible for convening, to coordinate anti- trafficking efforts across the U.S. Government.

Proposed Report Language: *The Committee recommendation includes \$12,500,000 for the Office to Monitor and Combat Trafficking in Persons.*

#### **4. State: International Narcotics Control and Law Enforcement (INCLE) TIP Grants \$45,000,000**

Background: INCLE grants enable nonprofits, non-governmental organizations, public international organizations and universities to fight human trafficking through prevention workshops, training workshops for law enforcement, and legal and strategic support. These grants provide specialized training for law enforcement officers to recognize trafficking and forced labor, investigate it, assist with prosecutions and assist victims. These funds are critical to ensuring that victims are identified and protected, traffickers are convicted, and systems and policies are in place to prevent future trafficking. Prosecution and prevention efforts must be expanded and strengthened given the global magnitude of human trafficking.

**We also request an additional \$5,000,000 be designated specifically for Child Protection Compacts (CPCs).** State Department CPCs support policies and programs that prevent and respond to violence, exploitation, and abuse against children; and measurably reduce the trafficking of minors, by building sustainable and effective systems of justice, prevention, and protection. The assistance can be provided in the form of grants, cooperative agreements, or contracts to or with national governments, regional or local governmental units, or non- governmental organizations with expertise in the protection of victims of severe forms of trafficking in persons. We are encouraged by existing CPCs in Ghana, the Philippines and Peru, and recommend additional funding for another country to be chosen in FY 2019.

Proposed Report Language: *Of the amounts provided for activities to combat trafficking in persons internationally, \$45,000,000 is included under International Narcotics Control and Law Enforcement. The Committee directs that \$5,000,000 be made available for child protection compacts. The Committee expects that funds will be prioritized for countries with the greatest need and to continue to support child protection compacts pursuant to Public Law 113– 94.*

#### **5. State: Bureau of Democracy, Human Rights, and Labor (DRL): \$10,000,000**

We request that \$10,000,000 of DRL funds be specifically for activities to support labor rights, labor recruitment reform, and corporate accountability activities, as well as efforts to combat gender-based violence. These important programs strengthen multi-stakeholder engagement on labor and sexual exploitation in supply chains (including of products or services exported to the United States). Examples of these programs include anti-child labor initiatives in cotton and cocoa, efforts to support Brazil's national plan against slave labor, capacity building for local labor monitoring and worker organizations, efforts to combat entrenched forms of slavery in Mauritania, Mali and Senegal, and initiatives to address the particular vulnerability of migrant workers and other vulnerable populations to forced labor and other forms of abuse and exploitation.

Proposed Report Language: *The Committee recommendation includes \$10,000,000 for activities to support labor rights, labor recruitment reform, and corporate accountability activities.*

## **6. State: Migration and Refugee Assistance Program on Migration: \$800,000**

Background: We request continued services to support family reunification efforts for human trafficking survivors in the United States. The Program on Migration is implemented through funding to the International Organization on Migration (IOM), within Migration and Refugee Assistance Services. The program services are unique in that they provide on-the-ground assistance for human trafficking survivors' families around the world and ensure that families can be reunited after years of separation. Overall demand for IOM's assistance has been consistently high, and funding must keep pace with these requests.

Proposed Report Language: *The Committee recommendation includes no less than \$800,000 for the Program on Migration implemented through the International Organization on Migration.*

## **7. State: Global Human Trafficking Hotline: \$300,000**

Background: A Global Human Trafficking Hotline is referenced in regulations implementing Executive Order 13627, Strengthening Protections Against Trafficking in Persons in Federal Contracts. These regulations require “a process for employees to report, without fear of retaliation, activity inconsistent with the policy prohibiting trafficking in persons, including a means to make available to all employees the hotline phone number...and its email address at help@befree.org.” The policy can succeed only if workers have an independent channel of communication to report concerns.

Proposed Report Language: *The Committee recommends \$300,000 to launch the Global Human Trafficking Hotline to provide a confidential and independent hotline for employees to report, without fear of retaliation, activity inconsistent with the policy prohibiting trafficking in persons, including a means to make available to all employees the hotline phone number and email address.*

# **United States Agency for International Development**

## **8. USAID: Democracy, Conflict and Humanitarian Assistance (DCHA) Counter- Trafficking in Persons (C-TIP): \$1,800,000**

Background: Effective integration of robust C-TIP Policies and activities across the range of USAID assistance programs: (a) ensures that foreign assistance efforts do not inadvertently leave vulnerable community members behind, or even increase their vulnerability, (b) generates new avenues and opportunities to maximize the impact on trafficking issues of U.S. interventions, budgetary investment, and activities, and enhances the impact of existing interventions, and, c) reinforces and supports broader development objectives. Advancing these goals is a matter of efficiency and effectiveness of taxpayer investment, as well as a critical component of advancing counter-trafficking policy and American leadership on the international stage. We request support to integrate counter-trafficking work into other Agency programs both at headquarters and within missions, including but not limited to health, food security, and economic development. We additionally request that a greater emphasis be placed on implementation of the anti-trafficking strategy in the field by requiring USAID Missions located in Tier 2, Tier 2-Watch List and Tier 3 countries to have a dedicated FTE for anti-trafficking programs and by requiring mandatory training in anti-trafficking policies and programs for USAID staff in these countries, and that future Country Development Coordination Strategies in these countries include a robust C-TIP analysis component. It is critical that all USAID staff operating in Tier 2, Tier 2 Watch List, and Tier 3

countries know, understand, and implement the Agency's anti-trafficking policies and integration strategy that cut across all divisions and programs so that they are able to effectively report on program successes.

Proposed Report Language: *The Committee recommends \$1,800,000 to integrate counter-trafficking in persons work into other Agency programs both at headquarters and within missions, including but not limited to health, food security, and economic development.*

#### **9. USAID: Democracy, Conflict and Humanitarian Assistance (DCHA) Global Labor Program (GLP): \$10,000,000**

Background: The GLP plays a crucial role in addressing underlying root causes of human trafficking and strengthens labor rights and workers' organizations around the world. The GLP strengthens prevention initiatives by supporting programs that improve the economic, social, and democratic development of vulnerable workers, such as migrant, informal economy, and women workers. These workers are particularly vulnerable to human trafficking, forced labor, and gender-based violence. The GLP also supports country-based regional and global programs on adherence to core labor standards.

Proposed Report Language: *The Committee recommends \$10,000,000 to implement the Global Labor Program within the Bureau for Democracy, Conflict, and Humanitarian Assistance to increase technical assistance in trade partner countries on worker rights and gender programming. The Global Labor Program is critical to addressing the root causes of human trafficking, strengthening worker and labor rights, and improving trade partnerships around the world.*

#### **10. USAID: Spend Plan and Integrated Programming Transparency on Human Trafficking and TIP Integrated Funding and Activities**

Background: In order for Congress, the public, and advocacy community to better understand spending and the current state of integration of the C-TIP activities at the mission level, we request that you include report language within the Funds Appropriated to the President, Operating Expenses, seeking a detailed report on the obligation of all anti-trafficking funds and inclusion of anti- trafficking programs in future annual budget submissions. In addition, we request that you include language requiring USAID to develop a mechanism to report out on instances where larger program investments are being leveraged to accomplish some limited C-TIP activity, other than reporting out a percentage of budget spent through simple attribution. USAID should develop a category of attribution, "TIP Integrated Development Programs," which would include, though not be limited to, any programming to address health, food security, economic development, education, democracy and governance, and humanitarian assistance that includes a threshold of significant C-TIP elements integrated in the program design and/or delivery. The USAID Administrator should set that threshold. This information will prove critical in understanding spending of taxpayer dollars on C-TIP activities, as well as what broader programming is being leveraged, and where C-TIP elements can be targeted for integration.

Proposed Report Language: *The Committee directs the Administrator to report to the Committees on Appropriations no later than 120 days following enactment of this Act, on the obligation of all funds expended by the Agency to combat human trafficking and forced labor for FY 2017. The report shall include a breakdown of funds by division, program and project as well as a detailed report on the Agency's management structure for obligating funds for these activities. In addition, the Committee urges the Administrator to include detailed and specific budget information on all anti-trafficking and anti-slavery programs and expenditures in future budget submissions.*

As leaders in countering trafficking in persons, you understand the complexities of these issues and the resources needed to respond. We have vetted our requests to focus on the most important and effective programs at the State Department and USAID related to human trafficking. We thank you for your consideration of these requests and your continued leadership in fighting the scourge of human trafficking, forced labor, and modern slavery. If you have any questions, please contact ATEST Coalition Co-Chairs Neha Misra ([nmisra@solidaritycenter.org](mailto:nmisra@solidaritycenter.org)) or Terry FitzPatrick ([terry@freetheslaves.net](mailto:terry@freetheslaves.net)).

Sincerely,

Member Organizations of the ATEST Coalition

*ATEST is a U.S.-based coalition that advocates for solutions to prevent and end all forms of human trafficking and modern slavery around the world. ATEST member organizations: Coalition to Abolish Slavery and Trafficking (CAST), Coalition of Immokalee Workers (CIW), Free the Slaves, National Network for Youth (NN4Y), Polaris, Safe Horizon, Solidarity Center, Verité, and Vital Voices Global Partnership.*