



March 15, 2021

Honorable Barbara Lee, Chair | Honorable Harold Rogers, Ranking Member
House Appropriations Subcommittee on State, Foreign Operations, and Related Programs

Honorable Christopher Coons, Chair | Honorable Lindsey Graham, Ranking Member
Senate Appropriations Subcommittee on State, Foreign Operations, and Related Programs

The Alliance to End Slavery and Trafficking (ATEST) thanks you for your leadership in the fight to end child labor, forced labor and human trafficking. We appreciate your efforts to pass legislation and provide resources to federal agencies engaged in combating these widespread human rights violations. We seek your assistance in funding essential programs in the FY22 State, Foreign Operations and Related Programs Appropriations bill and to include related Committee report language. The U.S State Department and USAID play vital roles in fighting this despicable crime.

ATEST FY22 Appropriations Requests Summary: SFOPS					
Department	Program		FY21 Enacted	Authorized Funding	FY22 Appropriation Request
State	Total State Department TIP Grants		\$99,000,000		\$114,500,000
		International Narcotics Control and Law Enforcement (INCLE) TIP Grants	\$77,000,000 <small>*included in overall State TIP grants amount</small>	\$65,000,000	\$77,000,000 <small>*included in overall State TIP grants amount</small>
		Child Protection Compacts	\$10,000,000 <small>*included in INCLE TIP Grants</small>		\$10,000,000 <small>*included in INCLE TIP Grants</small>
		Program to End Modern Slavery	\$25,000,000 <small>*included in overall State TIP grants amount</small>	\$37,500,000	\$37,500,000 <small>*included in overall State TIP grants amount</small>
	Total State Department TIP Administration Funding		\$16,000,000		\$18,000,000
		Office to Monitor and Combat Trafficking in Persons (J/TIP) Administration	\$16,000,000	\$13,800,000	\$18,000,000
		United States Advisory Council on Human Trafficking			\$600,000 <small>*included in J/TIP administration amount</small>

	Bureau of Democracy, Human Rights, and Labor (DRL)			\$10,000,000
USAID	Democracy, Conflict and Humanitarian Assistance (DCHA) Counter-Trafficking in Persons (C-TIP)			\$1,800,000
	Democracy, Conflict and Humanitarian Assistance (DCHA) Global Labor Program (GLP)	\$12,500,000		\$12,500,000
	Spend Plan and Integrated Programming Transparency on Human Trafficking and TIP Integrated Funding and Activities			Report Language (see below)

Department of State

Trafficking in Persons Grants:

Proposed bill language:

Of the funds appropriated by this Act under the headings “Development Assistance”, “Economic Support Fund”, “Assistance for Europe, Eurasia and Central Asia”, and “International Narcotics Control and Law Enforcement”, not less than \$114,500,000 shall be made available for activities to combat trafficking in persons internationally, including for the Program to End Modern Slavery, of which not less than \$77,000,000 shall be from funds made available under the heading “International Narcotics Control and Law Enforcement”: Provided, that funds made available by this Act under the headings “Development Assistance”, “Economic Support Fund”, “Assistance for Europe, Eurasia and Central Asia”, and “International Narcotics Control and Law Enforcement” are made available for activities to combat trafficking in persons and should be obligated and programmed consistent with the country-specific recommendations included in the annual Trafficking in Persons Report, and shall be coordinated with the Office to Monitor and Combat Trafficking in Persons, Department of State.

Proposed report language:

The Committee recommends not less than \$114,500,000 for activities to combat trafficking in persons internationally, of which:

- ***\$77,000,000 be made available under the heading “International Narcotics Control and Law Enforcement”, of which:***
 - ***\$67,000,000 be made available to the Office to Monitor and Combat Trafficking in Persons***
 - ***\$10,000,000 be made available for Child Protection Compacts***
- ***Up to \$37,500,000 be made available for the Program to End Modern Slavery. These funds should complement existing anti-trafficking programs that address root causes, while protecting existing human rights, development, humanitarian and democracy assistance.***

International Narcotics Control and Law Enforcement (INCLE) TIP Grants: \$77,000,000 | INCLE grants enable nonprofits, non-governmental organizations, public international organizations and universities to fight human trafficking through prevention workshops, training workshops for law enforcement, and legal and strategic support. These grants provide specialized training for law enforcement officers to recognize trafficking and forced labor, conduct investigations, assist with prosecutions and support victims. Particularly in light of the COVID-19 crisis, more people are vulnerable to trafficking. Additional funding and support are required to meet the increased need for ongoing and new services. These funds are critical to ensuring that victims are identified and protected, traffickers are convicted, and systems and policies are in place to prevent future trafficking.

Child Protection Compacts (CPCs): \$10,000,000 | State Department CPCs support policies and programs that prevent and respond to violence, exploitation, and abuse against children, and measurably reduce the trafficking of minors by building sustainable and effective systems of justice, prevention, and protection. This assistance can be provided in the form of grants, cooperative agreements, or contracts to or with national governments, regional or local governmental units, or non-governmental organizations with expertise in the protection of victims of severe forms of human trafficking.

Program to End Modern Slavery (PEMS): \$37,500,000 | The initiative allows the U.S. to leverage its investment by marshaling resources from other donor governments and the private sector. PEMS funds programs to combat sexual exploitation and forced labor around the world, gathers data, and establishes best practices with civil society and national governments to significantly and measurably decrease the prevalence of modern slavery.

J/TIP Administration:

Proposed report language:

The Committee recommends \$18,000,000 for the Office to Monitor and Combat Trafficking in Persons. Funds are provided to ensure the Office can fulfill its statutory mandates, including coordination of the President's Interagency Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical assistance, and management and oversight of assistance appropriated in this Act to combat trafficking in persons. Of the amounts provided, at least \$600,000 shall support the U.S. Advisory Council on Human Trafficking.

Office to Monitor and Combat Trafficking in Persons (J/TIP) Administration: \$18,000,000 | J/TIP provides funding and tools to assist governments that have the will to change but lack financial resources to do so. U.S. leadership through the J/TIP office continues to elevate worldwide awareness and advance global responses to human trafficking. These resources are needed to strengthen collaboration with posts and regional bureaus, to enable J/TIP to encourage foreign governments to comply with minimum standards in the *Trafficking Victims Protection Act* (TVPA), and to facilitate implementation of the tier ranking system. These resources will enable J/TIP to provide additional expertise in prosecution and prevention strategies; address performance gaps, particularly for Tier 2 Watch List countries; and support ongoing reporting and grant functions to achieve the TVPA's standards and build in-country capacity. Additionally, this funding would support the President's Interagency Task Force, which J/TIP convenes, by coordinating anti-trafficking efforts across the U.S. Government. We recommend \$500,000 be used to provide training for J/TIP and mission staff worldwide who contribute to the annual TIP Report to ensure that new requirements are implemented in ranking countries solely on anti-trafficking impacts.

United States Advisory Council on Human Trafficking: \$600,000 | The council provides advice and recommendations to the Senior Policy Operating Group and the President's Interagency Task Force to Monitor and Combat Trafficking. We applaud the U.S. Government for working with survivors, who are in the best position to analyze and recommend policies that have the greatest impact. This request would fund support staff for council convenings, council member travel expenses and per diem, consulting fees for council members and other authorized activities. Per Section 1299R of the William M. (Mac) Thornberry National Defense Authorization Act for Fiscal Year 2021 (P.L. 116-283), Congress extended the Advisory Council's mandate through FY 2024 and also authorized Advisory Council members to receive compensation for their work. Dedicated funding would increase the Advisory Council's capacity and sustainability in supporting the U.S. government's response to human trafficking.

DRL Grants:

Bureau of Democracy, Human Rights, and Labor (DRL): \$10,000,000 | We request that \$10,000,000 of DRL funds be specifically for activities to support labor rights, labor recruitment reform, and corporate accountability activities, as well as efforts to combat gender-based violence. These important programs strengthen multi-stakeholder engagement on forced labor and sexual exploitation in supply chains (including products or services exported to the United States).

United States Agency for International Development

Democracy, Conflict and Humanitarian Assistance (DCHA) Counter-Trafficking in Persons (C-TIP): \$1,800,000 | Effective integration of robust counter-trafficking in persons (C-TIP) policies and activities across the range of USAID assistance programs: (a) ensures that foreign assistance efforts do not inadvertently leave vulnerable community members behind or increase their vulnerability, (b) generates new avenues and opportunities to maximize the impact on trafficking issues of U.S. interventions, budgetary investment, and activities, and enhances the impact of existing interventions, and c) reinforces and supports broader development objectives. Advancing these goals is a matter of efficiency and effectiveness of taxpayer investment, as well as a critical component of advancing counter-trafficking policy and American leadership on the international stage. We request support to integrate counter-trafficking work into other Agency programs both at headquarters and within missions, including but not limited to health, food security, and economic development. We also request that the January 2021 C-TIP policy revision be re-examined in consultation with relevant stakeholders, including civil society and survivors, as it was done without adequate time for stakeholder input. We additionally request that a greater emphasis be placed on the implementation of the anti-trafficking strategy in the field by requiring USAID Missions located in Tier 2, Tier 2-Watch List and Tier 3 countries to have a dedicated FTE for anti-trafficking programs, requiring mandatory training in anti-trafficking policies and programs for USAID staff in these countries, and ensuring that future Country Development Coordination Strategies in these countries include a robust C-TIP analysis component.

Democracy, Conflict and Humanitarian Assistance (DCHA) Global Labor Program (GLP): \$12,500,000 | The GLP plays a crucial role in addressing underlying root causes of human trafficking and strengthens labor rights and workers' organizations around the world. The GLP strengthens prevention initiatives by improving the economic, social, and democratic development of vulnerable workers, including migrant, informal economy, and women workers. These workers are particularly vulnerable to human

trafficking, forced labor and gender-based violence. The GLP also supports country-based regional and global activities on adherence to core labor standards.

Spend Plan and Integrated Programming Transparency on Human Trafficking and TIP Integrated Funding and Activities: Report Language | For Congress, the public and the advocacy community to better understand spending and the current state of integration of C-TIP activities at the mission level, we request that the Committee include report language within Funds Appropriated to the President, Operating Expenses, seeking a detailed report on the obligation of all anti-trafficking funds and inclusion of anti-trafficking programs in future annual budget submissions. In addition, we request that the Committee include language requiring USAID to develop a mechanism to report out on instances where larger program investments are being leveraged to accomplish C-TIP activities, beyond reporting out a percentage of budget spent through simple attribution. USAID should develop a category of attribution, “TIP Integrated Development Programs,” which would include, though not be limited to, any programming addressing health, food security, economic development, education, democracy and governance, and humanitarian assistance that includes a threshold of significant C-TIP elements integrated in the program design and/or delivery. The USAID Administrator should set that threshold. This information will prove critical in understanding spending of taxpayer dollars on C-TIP activities, as well as what broader programming is being leveraged, and where C-TIP elements can be targeted for integration. Proposed Report Language: The Committee directs the Administrator to report to the Committees on Appropriations no later than 120 days following enactment of this Act, on the obligation of all funds expended by the Agency to combat human trafficking and forced labor for the most recent fiscal year. The report shall include a breakdown of funds by division, program and project as well as a detailed report on the Agency’s management structure for obligating funds for these activities. In addition, the Committee urges the Administrator to include detailed and specific budget information on all anti-trafficking and anti-slavery programs and expenditures in future budget submissions.

As a champion for the victims of child labor, forced labor and sex trafficking, you understand the complexities of these issues and the resources needed to respond appropriately. We have carefully tailored our requests to focus on the most important and effective programs. We thank you for your consideration of these requests and your continued leadership. If you have any questions, please contact ATEST Coalition Co-Chairs Anita Teekah (Anita.Teekah@safehorizon.org) or Terry FitzPatrick (terry.fitzpatrick@freetheslaves.net).

Sincerely,

- Coalition to Abolish Slavery and Trafficking (CAST)
- Coalition of Immokalee Workers (CIW)
- Free the Slaves
- HEAL Trafficking
- Human Trafficking Institute
- Humanity United Action
- McCain Institute for International Leadership
- National Network for Youth (NN4Y)
- Polaris
- Safe Horizon
- Solidarity Center
- T’ruah: The Rabbinic Call for Human Rights
- United Way Worldwide
- Verité
- Vital Voices Global Partnership

ATEST is a U.S.-based coalition that advocates for solutions to prevent and end all forms of human trafficking and modern slavery around the world.