



April 4, 2022

Honorable Barbara Lee, Chair | Honorable Harold Rogers, Ranking Member
House Appropriations Subcommittee on State, Foreign Operations, and Related Programs

Honorable Christopher Coons, Chair | Honorable Lindsey Graham, Ranking Member
Senate Appropriations Subcommittee on State, Foreign Operations, and Related Programs

The Alliance to End Slavery and Trafficking (ATEST) thanks you for your leadership in the fight to end child labor, forced labor and human trafficking. We appreciate your efforts to pass legislation and provide resources to federal agencies engaged in combating these widespread human rights violations. We seek your assistance in funding essential programs in the FY 2023 State, Foreign Operations and Related Programs Appropriations bill and to include related Committee report language. The U.S State Department and USAID play vital roles in fighting this despicable crime.

ATEST FY23 Appropriations Requests Summary: SFOPS					
Department	Program		FY22 Enacted	Authorized Funding	FY23 Appropriation Request
State	Total State Department TIP Grants		\$106,400,000		\$114,500,000
		International Narcotics Control and Law Enforcement (INCLE) TIP Grants	\$77,000,000 <small>*included in overall State TIP grants amount</small>	\$65,000,000	\$77,000,000 <small>*included in overall State TIP grants amount</small>
		Child Protection Compacts	\$10,000,000 <small>*included in INCLE TIP Grants</small>		\$10,000,000 <small>*included in INCLE TIP Grants</small>
		Program to End Modern Slavery	<small>*included in overall State TIP grants amount</small>	\$37,500,000	\$37,500,000 <small>*included in overall State TIP grants amount</small>
	Total State Department TIP Administration Funding		\$17,000,000		\$20,000,000
		Office to Monitor and Combat Trafficking in Persons (J/TIP)	\$17,000,000	\$13,800,000	\$20,000,000

		Administration			
		United States Advisory Council on Human Trafficking			\$400,000 *included in J/TIP administration amount
		Bureau of Democracy, Human Rights, and Labor (DRL)			\$10,000,000
USAID		Bureau for Development, Democracy, and Innovation: Justice, Rights and Security Team: Counter-Trafficking in Persons Policy Integration			\$7,000,000
		Bureau for Development, Democracy, and Innovation: Global Labor Program (GLP)	\$12,500,000		\$12,500,000
		Spend Plan and Integrated Programming Transparency on Human Trafficking and TIP Integrated Funding and Activities			Report Language (see below)

Department of State

Trafficking in Persons Grants:

Proposed bill language: *Of the funds appropriated by this Act under the headings “Development Assistance”, “Economic Support Fund”, “Assistance for Europe, Eurasia and Central Asia”, and “International Narcotics Control and Law Enforcement”, not less than \$114,500,000 shall be made available for activities to combat trafficking in persons internationally, including for the Program to End Modern Slavery, of which not less than \$77,000,000 shall be from funds made available under the heading “International Narcotics Control and Law Enforcement”: Provided, that funds made available by this Act under the headings “Development Assistance”, “Economic Support Fund”, “Assistance for Europe, Eurasia and Central Asia”, and “International Narcotics Control and Law Enforcement” are made available for activities to combat trafficking in persons and should be obligated and programmed consistent with the country-specific recommendations included in the annual Trafficking in Persons Report, and shall be coordinated with the Office to Monitor and Combat Trafficking in Persons, Department of State.*

Proposed report language: The Committee recommends not less than \$114,500,000 for activities to combat trafficking in persons internationally, of which:

- \$77,000,000 be made available under the heading “International Narcotics Control and Law Enforcement”, of which:

- \$67,000,000 be made available to the Office to Monitor and Combat Trafficking in Persons
- \$10,000,000 be made available for Child Protection Compacts
- Up to \$37,500,000 be made available for the Program to End Modern Slavery. These funds should complement existing anti-trafficking programs that address root causes, while protecting existing human rights, development, humanitarian and democracy assistance.

International Narcotics Control and Law Enforcement (INCLE) TIP Grants: \$77,000,000 | INCLE grants enable nonprofits, non-governmental organizations, public international organizations and universities to fight human trafficking through prevention workshops, training workshops for law enforcement, and legal and strategic support. These grants provide specialized training for law enforcement officers to recognize trafficking and forced labor, conduct investigations, assist with prosecutions and support victims. Particularly in light of the COVID-19 crisis, more people are vulnerable to trafficking. Additional funding and support are required to meet the increased need for ongoing and new services. These funds are critical to ensuring that victims are identified and protected, traffickers are convicted, and systems and policies are in place to prevent future trafficking.

Child Protection Compacts (CPCs): \$10,000,000 | State Department CPCs support policies and programs that prevent and respond to violence, exploitation, and abuse against children, and measurably reduce the trafficking of minors by building sustainable and effective systems of justice, prevention, and protection. This assistance can be provided in the form of grants, cooperative agreements, or contracts to or with national governments, regional or local governmental units, or non-governmental organizations with expertise in the protection of victims of severe forms of human trafficking.

Program to End Modern Slavery (PEMS): \$37,500,000 | The initiative allows the U.S. to leverage its investment by marshaling resources from other donor governments and the private sector. PEMS funds programs to combat sexual exploitation and forced labor around the world, gathers data, and establishes best practices with civil society and national governments to significantly and measurably decrease the prevalence of modern slavery.

J/TIP Administration:

Proposed report language: The Committee recommends \$20,000,000 for the Office to Monitor and Combat Trafficking in Persons. Funds are provided to ensure the Office can fulfill its statutory mandates, including coordination of the President’s Interagency Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical

assistance, and management and oversight of assistance appropriated in this Act to combat trafficking in persons. Of the amounts provided, at least \$600,000 shall support the U.S. Advisory Council on Human Trafficking.

Office to Monitor and Combat Trafficking in Persons (J/TIP) Administration: \$20,000,000 | J/TIP provides funding and tools to assist governments that have the will to change but lack financial resources to do so. U.S. leadership through the J/TIP office continues to elevate worldwide awareness and advance global responses to human trafficking. These resources are needed to strengthen collaboration with posts and regional bureaus, to enable J/TIP to encourage foreign governments to comply with minimum standards in the Trafficking Victims Protection Act (TVPA), and to facilitate implementation of the tier ranking system. These resources will enable J/TIP to provide additional expertise in prosecution and prevention strategies; address performance gaps, particularly for Tier 2 Watch List countries; and support ongoing reporting and grant functions to achieve the TVPA's standards and build in-country capacity. Additionally, this funding would support the President's Interagency Task Force, which J/TIP convenes, by coordinating anti-trafficking efforts across the U.S. Government.

United States Advisory Council on Human Trafficking: up to \$400,000 | The council provides advice and recommendations to the Senior Policy Operating Group and the President's Interagency Task Force to Monitor and Combat Trafficking. We applaud the U.S. Government for working with survivors, who are in the best position to analyze and recommend policies that have the greatest impact. This request would fund support staff for council convenings, council member travel expenses and per diem, consulting fees for council members and other authorized activities. Per Section 1299R of the William M. (Mac) Thornberry National Defense Authorization Act for Fiscal Year 2021 (P.L. 116-283), Congress extended the Advisory Council's mandate through FY 2024 and also authorized Advisory Council members to receive compensation for their work. Dedicated funding would increase the Advisory Council's capacity and sustainability in supporting the U.S. government's response to human trafficking.

DRL Grants:

Bureau of Democracy, Human Rights, and Labor (DRL): \$10,000,000 | We request that \$10,000,000 of DRL funds be specifically for activities to support labor rights, labor recruitment reform, and corporate accountability activities, as well as efforts to combat gender-based violence. These important programs strengthen multi-stakeholder engagement on forced labor and sexual exploitation in supply chains (including products or services exported to the United States).

United States Agency for International Development

Bureau for Development, Democracy, and Innovation (DDI); Justice, Rights and Security Team, Counter-Trafficking in Persons (C-TIP) Program Integration: \$7,000,000 | Within the budget for the U.S. Agency for International Development's Bureau for Democracy, Development and Innovation, we request \$5,000,000 in support for counter-trafficking projects at USAID missions and \$2,000,000 to support the Justice, Rights and Security Team's efforts at headquarters to integrate anti-trafficking work into other USAID programs including but not limited to health, food security, disaster response, and economic development.

USAID updated its C-TIP policy in 2021, and funding is needed to provide global coordination at headquarters and to support a growing demand by missions to launch integrated anti-trafficking programs. Approximately half of the projects being proposed by missions to the Human Rights Grant Program are rejected for lack of resources. Those that are approved have resulted in funding being diverted from other human rights initiatives.

Effective integration of robust anti-trafficking analysis, evaluation, and interventions across the range of assistance programs, bureaus and missions is critically important. Such integration can: a) ensure that foreign assistance efforts do not inadvertently leave vulnerable community members behind, or even increase their vulnerability; b) generate new avenues and opportunities to maximize the impact on trafficking issues of U.S. investments and enhance the impact of existing interventions; and c) help reinforce and support broader development objectives. The effectiveness of foreign assistance in reducing poverty and generating economic development relies in part on community resilience against human trafficking. We know from a growing body of evidence that the benefits of freedom from forced labor to a community include improved outcomes for education, medical care, food security, income generation, wage levels, family debt, civic and gender participation, and the rule of law. These social improvements, in turn, reduce vulnerability to trafficking. Further, we recognize that human trafficking is inexorably linked to current global challenges of climate change, migration, and international trade.

For these reasons, we request funding for a greater emphasis on implementation of anti-trafficking strategies in the field, by requiring a point of contact and mandatory training in anti-trafficking policies and programs for USAID staff in missions. It is critical that all USAID staff know, understand, and implement the agency's anti-trafficking policies and integration strategy. We also request that all future Country Development Coordination Strategies, as well as Regional Development Coordination Strategies, integrate robust C-TIP approaches.

The requested headquarters funding would support USAID staffers in C-TIP policy education and implementation activities throughout the agency. These include periodic training sessions and a help-desk function for mission-based staff seeking guidance on C-TIP policy implementation, as

well as assistance to missions in conducting landscape analyses, project design and monitoring, evaluation, and learning. The funding would also support headquarters staffers to accurately report USAID anti-trafficking expenditures to Congress and to the Justice Department and State Department for their annual anti-trafficking reports.

Bureau for Development, Democracy, and Innovation: Global Labor Program (GLP): \$12,500,000 | The GLP plays a crucial role in addressing underlying root causes of human trafficking and strengthens labor rights and workers' organizations around the world. The GLP strengthens prevention initiatives by improving the economic, social, and democratic development of vulnerable workers, including migrant, informal economy, and women workers. These workers are particularly vulnerable to human trafficking, forced labor and gender-based violence. The GLP also supports country-based regional and global activities on adherence to core labor standards.

GLP is a long-standing USAID program funded out of the Democracy Fund through five-year cooperative agreements. The current agreement ended in January 2021. USAID must issue a new five-year award immediately thereafter. The operational office for the program is Democracy, Human Rights and Governance Center (DRG) at USAID, within the DDI bureau.

Spend Plan and Integrated Programming Transparency on Human Trafficking and TIP Integrated Funding and Activities: Report Language | For Congress, the public and the advocacy community to better understand spending and the current state of integration of C-TIP activities at the mission level, we request that the Committee include report language within Funds Appropriated to the President, Operating Expenses, seeking a detailed report on the obligation of all anti-trafficking funds and inclusion of anti-trafficking programs in future annual budget submissions. In addition, we request that the Committee include language requiring USAID to develop a mechanism to report out on instances where larger program investments are being leveraged to accomplish C-TIP activities, beyond reporting out a percentage of budget spent through simple attribution. USAID should develop a category of attribution, "TIP Integrated Development Programs," which would include, though not be limited to, any programming addressing health, food security, economic development, education, democracy and governance, and humanitarian assistance that includes a threshold of significant C-TIP elements integrated in the program design and/or delivery. The USAID Administrator should set that threshold. This information will prove critical in understanding spending of taxpayer dollars on C-TIP activities, as well as what broader programming is being leveraged, and where C-TIP elements can be targeted for integration.

Proposed Report Language: *The Committee directs the Administrator to report to the Committees on Appropriations no later than 120 days following enactment of this Act, on the obligation of all funds expended by the Agency to combat human trafficking and forced labor for the most recent*

fiscal year. The report shall include a breakdown of funds by division, program and project as well as a detailed report on the Agency's management structure for obligating funds for these activities. In addition, the Committee urges the Administrator to include detailed and specific budget information on all anti-trafficking and anti-slavery programs and expenditures in future budget submissions.

As a champion for the victims of child labor, forced labor and sex trafficking, you understand the complexities of these issues and the resources needed to respond appropriately. We have carefully tailored our requests to focus on the most important and effective programs. We thank you for your consideration of these requests and your continued leadership. If you have any questions, please contact ATEST Director Terry FitzPatrick (terry.fitzpatrick@ATEST-US.org).

Sincerely,

Coalition to Abolish Slavery and Trafficking (CAST)

Coalition of Immokalee Workers (CIW)

Covenant House

Free the Slaves

HEAL Trafficking

Human Trafficking Institute

Human Trafficking Legal Center

Humanity United Action

McCain Institute for International Leadership

National Network for Youth (NN4Y)

Polaris

Safe Horizon

Solidarity Center

T'ruah: The Rabbinic Call for Human Rights

United Way Worldwide

Verité

Vital Voices Global Partnership

ATEST is a U.S.-based coalition that advocates for solutions to prevent and end all forms of human trafficking and modern slavery around the world.